# S. 3373

To reauthorize and expand the Northwest Straits Marine Conservation Initiative Act to promote the protection of the resources of the Northwest Straits, and for other purposes.

### IN THE SENATE OF THE UNITED STATES

July 31, 2008

Mrs. Murray (for herself and Ms. Cantwell) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

## A BILL

- To reauthorize and expand the Northwest Straits Marine Conservation Initiative Act to promote the protection of the resources of the Northwest Straits, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,
  - 3 SECTION 1. SHORT TITLE.
  - 4 This Act may be cited as the "Northwest Straits Ma-
  - 5 rine Conservation Initiative Reauthorization and Expan-
  - 6 sion Act of 2008".

#### SEC. 2. EXPANSION OF NORTHWEST STRAITS MARINE CON-2 SERVATION INITIATIVE ACT. 3 The Northwest Straits Marine Conservation Initiative Act (title IV of Public Law 105–384; 112 Stat. 3458) is 4 5 amended— 6 (1) in section 402, by striking "(in this title re-7 ferred to as the 'Commission')"; and 8 (2) by striking sections 403, 404, and 405 and 9 inserting the following: 10 "SEC. 403. FINDINGS. 11 "Congress makes the following findings: 12 "(1) The marine waters and ecosystem of the 13 Northwest Straits in Puget Sound in the State of 14 Washington represent a unique resource of enor-15 mous environmental and economic value to the peo-16 ple of the United States. "(2) During the 20th century, the environ-17 18 mental health of the Northwest Straits declined dra-19 matically as indicated by impaired water quality, de-20 clines in marine wildlife, collapse of harvestable ma-21 rine species, loss of critical marine habitats, ocean 22 acidification, and sea level rise. 23 "(3) At the start of the 21st century, the 24 Northwest Straits have been threatened by sea level 25 rise, ocean acidification, and other effects of climate

change.

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- 1 "(4) In 1998, the Northwest Straits Marine 2 Conservation Initiative Act (title IV of Public Law 3 105–384) was enacted to tap the unprecedented 4 level of citizen stewardship demonstrated in the 5 Northwest Straits and create a mechanism to mobi-6 lize public support and raise capacity for local ef-7 forts to protect and restore the ecosystem of the 8 Northwest Straits.
- 9 "SEC. 404. DEFINITIONS.
- 10 "In this title:
- 11 "(1) COMMISSION.—The term 'Commission' 12 means the Northwest Straits Advisory Commission 13 established by section 402.
- 14 "(2) Indian tribe.—The term 'Indian tribe' 15 has the meaning given that term in section 4 of the 16 Indian Self-Determination and Education Assistance 17 Act (25 U.S.C. 450b).
- "(3) NORTHWEST STRAITS.—The term 'Northwest Straits' means the marine waters of the Strait of Juan de Fuca and of Puget Sound from the Canadian border to the south end of Snohomish County.

### 1 "SEC. 405. MEMBERSHIP OF THE COMMISSION.

2	"(a) Composition.—The Commission shall be com-
3	posed of up to 14 members who shall be appointed as fol-
4	lows:
5	"(1) One member appointed by a consensus of
6	the members of a marine resources committee estab-
7	lished under section 408 for each of the following
8	counties of the State of Washington:
9	"(A) San Juan County.
10	"(B) Island County.
11	"(C) Skagit County.
12	"(D) Whatcom County.
13	"(E) Snohomish County.
14	"(F) Clallam County.
15	"(G) Jefferson County.
16	"(2) Two members appointed by the Secretary
17	of the Interior in trust capacity and in consultation
18	with the Northwest Indian Fisheries Commission or
19	the Indian tribes affected by this title collectively, as
20	the Secretary of the Interior considers appropriate,
21	to represent the interests of such tribes.
22	"(3) One member appointed by the Governor of
23	the State of Washington to represent the interests of
24	the Puget Sound Partnership.
25	"(4) Four members appointed by the Governor
26	of the State of Washington who—

1	"(A) are residents of the State of Wash-
2	ington; and
3	"(B) are not employed by a Federal, State,
4	or local government.
5	"(b) Vacancies.—A vacancy in the Commission
6	shall be filled in the manner in which the original appoint-
7	ment was made.
8	"(c) Chairperson.—The Commission shall select a
9	Chairperson from among its members.
10	"(d) Meeting.—The Commission shall meet at the
11	call of the Chairperson, but not less frequently than quar-
12	terly.
13	"SEC. 406. GOAL AND DUTIES OF THE COMMISSION.
14	"(a) Goal.—The goal of the Commission is to pro-
15	tect and restore the marine waters, habitats, and species
16	of the Northwest Straits region to achieve ecosystem
17	health and sustainable resource use by—
18	"(1) designing and initiating projects that are
19	driven by sound science, local priorities, community-
20	based decisions, and the ability to measure results;
21	"(2) building awareness and stewardship and
22	making recommendations to improve the health of
23	the Northwest Straits marine resources;
24	"(3) maintaining and expanding diverse mem-
25	bership and partner organizations:

1	"(4) expanding partnerships with governments
2	of Indian tribes and continuing to foster respect for
3	tribal cultures and treaties; and
4	"(5) recognizing the importance of economic
5	and social benefits that are dependent on marine en-
6	vironments and sustainable marine resources.
7	"(b) Duties.—The duties of the Commission are the
8	following:
9	"(1) To provide resources and technical support
10	for marine resources committees established under
11	section 408.
12	"(2) To work with such marine resources com-
13	mittees and appropriate entities of Federal and
14	State governments and Indian tribes to develop pro-
15	grams to monitor the overall health of the marine
16	ecosystem of the Northwest Straits.
17	"(3) To identify factors adversely affecting or
18	preventing the restoration of the health of the ma-
19	rine ecosystem and coastal economies of the North-
20	west Straits.
21	"(4) To develop scientifically sound restoration
22	and protection recommendations, informed by local
23	priorities, that address such factors.
24	"(5) To assist in facilitating the successful im-
25	plementation of such recommendations by developing

- 1 broad support among appropriate authorities, stake-2 holder groups, and local communities.
- "(6) 3 To develop and implement regional 4 projects based on such recommendations to protect 5 and restore the Northwest Straits ecosystem.
- 6 "(7) To serve as a public forum for the discus-7 sion of policies made by a Federal, State, or local 8 government, an Indian tribe, or the Government of 9 Canada and actions with respect to the marine eco-10 system of the Northwest Straits.
- "(8) To inform appropriate authorities and 12 local communities about the marine ecosystem of the 13 Northwest Straits and about issues relating to the 14 marine ecosystem of the Northwest Straits.
  - "(9) To consult with all affected Indian tribes in the region of the Northwest Straits to ensure that the work of the Commission does not violate tribal treaty rights.
- 19 "(c) Benchmarks.—The Commission shall carry out its duties in a manner that promotes the achieving of the 21 benchmarks described in subsection (f)(2).
- 22 "(d) Coordination and Collaboration.—The 23 Commission shall carry out the duties described in subsection (b) in coordination and collaboration, when appro-

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1	priate, with Federal, State, and local governments and In-
2	dian tribes.
3	"(e) Regulatory Authority.—The Commission
4	shall have no power to issue regulations.
5	"(f) Annual Report.—
6	"(1) In General.—Each year, the Commission
7	shall prepare, submit to the Committee on Com-
8	merce, Science, and Transportation of the Senate,
9	the Committee on Energy and Commerce of the
10	House of Representatives, and the Under Secretary
11	for Oceans and Atmosphere, and make available to
12	the public an annual report describing—
13	"(A) the activities carried out by the Com-
14	mission during the preceding year; and
15	"(B) the progress of the Commission in
16	achieving the benchmarks described in para-
17	graph (2).
18	"(2) Benchmarks.—The benchmarks de-
19	scribed in this paragraph are the following:
20	"(A) Protection and restoration of marine,
21	coastal, and nearshore habitats.
22	"(B) Prevention of loss and achievement of
23	a net gain of healthy habitat areas.
24	"(C) Protection and restoration of marine
25	populations to healthy, sustainable levels.

1	"(D) Protection of the marine water qual-
2	ity of the Northwest Straits region and restora-
3	tion of the health of marine waters.
4	"(E) Collection of high-quality data and
5	promotion of the use and dissemination of such
6	data.
7	"(F) Promotion of stewardship and under-
8	standing of Northwest Straits marine resources
9	through education and outreach.
10	"SEC. 407. COMMISSION PERSONNEL AND ADMINISTRATIVE
11	MATTERS.
12	"(a) DIRECTOR.—The Manager of the Shorelands
13	and Environmental Assistance Program of the Depart-
14	ment of Ecology of the State of Washington may, upon
15	the recommendation of the Commission and the Director
15 16	the recommendation of the Commission and the Director of the Padilla Bay National Estuarine Research Reserve,
16 17	of the Padilla Bay National Estuarine Research Reserve,
16 17	of the Padilla Bay National Estuarine Research Reserve, appoint and terminate a Director of the Commission. The
<ul><li>16</li><li>17</li><li>18</li></ul>	of the Padilla Bay National Estuarine Research Reserve, appoint and terminate a Director of the Commission. The employment of the Director shall be subject to confirma-
16 17 18 19	of the Padilla Bay National Estuarine Research Reserve, appoint and terminate a Director of the Commission. The employment of the Director shall be subject to confirmation by the Commission.
16 17 18 19 20	of the Padilla Bay National Estuarine Research Reserve, appoint and terminate a Director of the Commission. The employment of the Director shall be subject to confirmation by the Commission.  "(b) STAFF.—The Director may hire such other per-
16 17 18 19 20 21	of the Padilla Bay National Estuarine Research Reserve, appoint and terminate a Director of the Commission. The employment of the Director shall be subject to confirmation by the Commission.  "(b) Staff.—The Director may hire such other personnel as may be appropriate to enable the Commission

1	"(c) Administrative Service.—If the Governor of
2	the State of Washington makes available to the Commis-
3	sion the administrative services of the State of Wash-
4	ington Department of Ecology and Padilla Bay National
5	Estuarine Research Reserve, the Commission shall use
6	such services for employment, procurement, grant and fis-
7	cal management, and support services necessary to carry
8	out the duties of the Commission.
9	"SEC. 408. MARINE RESOURCES COMMITTEES.
10	"(a) In General.—The government of each of the
11	counties referred to in subparagraph (A) through (G) of
12	section 405(a)(1) may establish a marine resources com-
13	mittee that—
14	"(1) complies with the requirements of this sec-
15	tion; and
16	"(2) receives from such government the mis-
17	sion, direction, expert assistance, and financial re-
18	sources necessary—
19	"(A) to address issues affecting the marine
20	ecosystems within its county; and
21	"(B) to work to achieve the benchmarks
22	described in section $406(f)(2)$ .
23	"(b) Membership —

1	"(1) In General.—Each marine resources
2	committee established pursuant to this section shall
3	be composed of—
4	"(A) members with relevant scientific ex-
5	pertise; and
6	"(B) members that represent balanced rep-
7	resentation, including representation of—
8	"(i) local governments, including plan-
9	ning staff from counties and cities with
10	marine shorelines;
11	"(ii) affected economic interests, such
12	as ports and commercial fishers;
13	"(iii) affected recreational interests,
14	such as sport fishers; and
15	"(iv) conservation and environmental
16	interests.
17	"(2) Tribal members.—With respect to a
18	county referred to in subparagraph (A) through (G)
19	of section 405(a)(1), each Indian tribe with usual
20	and accustomed fishing rights in the waters of such
21	county and each Indian tribe with reservation lands
22	in such county, may appoint one member to the ma-
23	rine resources committee for such county. Such
24	member may be appointed by the respective tribal
25	authority.

1	"(3) Chairperson.—
2	"(A) In General.—Each marine re-
3	sources committee established pursuant to this
4	section shall select a chairperson from among
5	members by a majority vote of the members of
6	the committee.
7	"(B) ROTATING POSITION.—Each marine
8	resources committee established pursuant to
9	this section shall select a new chairperson at a
10	frequency determined by the county charter of
11	the marine resources committee to create a di-
12	versity of representation in the leadership of the
13	marine resources committee.
14	"(c) Duties.—The duties of a marine resources com-
15	mittee established pursuant to this section are the fol-
16	lowing:
17	"(1) To assist in assessing marine resource
18	problems in concert with governmental agencies,
19	tribes, and other entities.
20	"(2) To assist in identifying local implications,
21	needs, and strategies associated with the recovery of
22	Puget Sound salmon and other species in the region
23	of the Northwest Straits listed under the Endan-

gered Species Act of 1973 (16 U.S.C. 1531 et seq.)

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1	in coordination with Federal, State, and local gov-
2	ernments, Indian tribes, and other entities.
3	"(3) To work with other entities to enhance the
4	scientific baseline and monitoring program for the
5	marine environment of the Northwest Straits.
6	"(4) To identify local priorities for marine re-
7	source conservation and develop new projects to ad-
8	dress those needs.
9	"(5) To work closely with county leadership to
10	implement local marine conservation and restoration
11	initiatives.
12	"(6) To coordinate with the Commission on ma-
13	rine ecosystem objectives.
14	"(7) To educate the public and key constitu-
15	encies regarding the relationship between healthy
16	marine habitats, harvestable resources, and human
17	activities.
18	"SEC. 409. NORTHWEST STRAITS MARINE CONSERVATION
19	FOUNDATION.
20	"(a) Establishment.—The Director of the Com-
21	mission and the Director of the Padilla Bay National Es-
22	tuarine Research Reserve may enter into an agreement
23	with an organization described in section 501(c)(3) of the

24 Internal Revenue Code of 1986 to establish a nonprofit

25 foundation to support the Commission and the marine re-

- 1 sources committees established under section 408 in car-
- 2 rying out their duties under this Act.
- 3 "(b) Designation.—The foundation authorized by
- 4 subsection (a) shall be known as the 'Northwest Straits
- 5 Marine Conservation Foundation'.
- 6 "(c) Receipt of Grants.—The Northwest Straits
- 7 Marine Conservation Foundation may, if eligible, apply
- 8 for, accept, and use grants awarded by Federal agencies,
- 9 States, local governments, regional agencies, interstate
- 10 agencies, corporations, foundations, or other persons to
- 11 assist the Commission and the marine resources commit-
- 12 tees in carrying out their duties under this Act.
- 13 "(d) Transfer of Funds.—The Northwest Straits
- 14 Marine Conservation Foundation may transfer funds to
- 15 the Commission or the marine resources committees to as-
- 16 sist them in carrying out their duties under this Act.
- 17 "SEC. 410. AUTHORIZATION OF APPROPRIATIONS.
- 18 "There are authorized to be appropriated to the
- 19 Under Secretary for Oceans and Atmosphere to support
- 20 the Commission in carrying out its duties and administra-
- 21 tive functions under this title—
- (1) \$2,250,000 for each of the fiscal years
- 23 2009 through 2011; and

- 1 "(2) \$2,500,000 for each of fiscal years 2012
- 2 and 2013.".

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